

## Message Text

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INFO OCT-01 ISO-00 SS-20 NSC-07 CIAE-00 PM-07 INR-11 L-03

ACDA-19 NSAE-00 PA-04 RSC-01 PRS-01 SP-03 USIA-15

TRSE-00 SAJ-01 AEC-11 OMB-01 DRC-01 /131 W

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R 220150Z SEP 74

FM USMISSION NATO

TO SECSTATE WASHDC 7709

SECDEF WASHDC

INFO USCINCEUR

USNMR SHAPE

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S E C R E T SECTION 1 OF 3 USNATO 5140

E.O. 11652: GDS

TAGS: MPOL, NATO, NO

SUBJECT: NORWEGIAN FORCES FOR NATO

REF: A. STATE 051893

B. USNATO 4362

C. DPC/D(74)5, NORWAY

BEGIN SUMMARY: IN REPLY TO DPQ(74) NORWAY RECONFIRMS ALMOST ALL PREVIOUSLY PLANNED MODERNIZATION PROGRAMS, BUT WITH SLIPPAGES IN SEVERAL IMPORTANT AREAS SUCH AS AIR DEFENSE AND WAR RESERVES. SOME PROGRESS IS BEING MADE TO IMPLEMENT 1975-80 NATO FORCE GOALS, HOWEVER NORWAY VIEWS MANY HIGH-COST IMPROVEMENT MEASURES AS BEYOND ITS ECONOMIC REACH. PARLIAMENT APPROVED ASSUMPTIONS AND GOALS OF FIVE-YEAR DEFENSE PLAN IN MAY, 1974, WHILE LEAVING OPEN THE QUESTION OF ANNUAL RATE OF INCREASE IN DEFENSE SPENDING. RESPONSE DOES NOT CONTAIN FINANCIAL OR ECONOMIC SECTION. MEMORANDUM INDICATES A PROBABLE DECLINE IN REAL DEFENSE SPENDING FOR 1974. THERE ARE NO SIGNIFICANT NEW EQUIPMENT PROGRAMS OR MAJOR CHANGES TO FORCE STRUCTURE. NORWAY IS MEETING BASIC FORCE COMMITMENT FOR 1974. AT MULTILATERAL REVIEW, USNATO PROPOSES TO URGE NORWAY TO  
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INCREASE REAL DEFENSE SPENDING, AVOID PROGRAM SLIPPAGES AND TAKE NATO FORCE GOALS PERTAINING TO BASIC ISSUES MORE INTO ACCOUNT IN NATIONAL DEFENSE PLANNING. MISSION INDICATES SPECIFIC SYSTEMS FOR EMPHASIS. END SUMMARY.

1. FORCES.

A. ARMY. DPQ(74) SHOWS NORWAY IS ESSENTIALLY MAKING THE FORCES CNRIBUTION PROMISED LAST YEAR. COMBAT UNIT READINESS HAS DETERIORATED SOMEWHAT; REPLY STATES THAT THIS IS DUE TO USE OF ACE FORCES STANDARDS OF JANUARY 1, 1974, AND THAT UNITS HAVE SAME FIGHTING CAPABILITY AS PREVIOUS YEARS. 1975 COMMITMENT FOR MAJOR CMBAT AND IMPORTANT NON-ORGANIC SUPPORT UNITS IS ONE A1 LIGHT INFANTRY BATTALION, ONE A1 LIGHT INFANTRY COMPANY, TWO A1 TANK COMPANIES, ONE A1 FIELD ARTILLERY (155MM) COMPANY, TWO B1 REGIMENTAL COMBAT TEAMS AND ONE B2 REGIMENTAL COMBAT TEAM. PROJECTED FORCE STRUCTURE OF CATEGORY A AND B UNITS THROUGH 1979 IS IDENTICAL. PREVIOUS DPQ'S PROJECTED 11 C-1 ANTI-TANK UNITS STARTING IN 1975; THIS YEARS REPLY PROJECTS SIX BEGINNING IN 1976, STATING THAT FORCE GOAL HAS BEEN REDUCED FROM 11 TO 6 UNITS.

(1) EQUIPMENT AND LOGISTICS. MOST EQUIPMENT MODERNIZATION FOR THE PLANNING PERIOD TAKES BASIC ISSUES INTO ACCOUNT

, BUT SIGNIFICANT SHORTFALLS FROM APPROVED FORCE GOALS EXIST, DUE TO FISCAL CONSTRAINTS. OTHER DIFFERENCES FROM FORCE GOALS REFLECT NATIONAL RATHER THAN NATO PRIORITIES. NO PLANS EXIST TO FULFILL FORCE GOALS 1L10 (UPGRADING TWO RCT'S) OR 1L11(NEW EW COMPANY IN SOUTH NORWAY) DUE TO LACK OF RESOURCES AND PERSONNEL. THERE ARE PARTICAL PLANS TO MEET FORCE GOALS 1L02 (NEW AT WEAPONS) AND 1L05(UPGRADING PORSANGER GARRISON). DPQ(74) REPLY DOES NOT ADDRESS OTHER ARMY FORCE GOALS AS SUCH, BUT STATES PLANS FOR THE FOLLOWING:

(A) ARMOR/ANTI-ARMOR. TOE FOR M-48 AND LEOPARD TANKS IS INCREASED TO 116, WITH 115 ON HAND THROUGHOUT THE PERIOD. DPQ(74) ALSO CONFIRMS DPQ(73) PLANS TO EQUIP INFANTRY FIELD BATTALIONS AND ONE PLATOON OF EACH ANTI-TANK SQUADRON WITH TOW AT MISSILE, AND TO RECONDITION M24 LIGHT TANK WITH NEW 90 MM AT GUN. REPLY ALSO SHOWS PLANS TO REPLACE 80 MM ROCKET LAUNCHERS WITH 62 MM LAW BY END-1974.

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(B) ARMY AIR DEFENSE. DPQ(74) CONTAINS PLANS TO EQUIP SEVEN OUT OF 13 AA BATTERIES WITH 20-MM TOWED AUTOMATIC GUN IN 1974, AND THE REMAINING SIX UNITS IN 1975-76. PROCUREMENT OF SHORT-RANGE RADAR EQUIPMENT IS UNDER CONSIDERATION. NORWAY HAS POSTPONED PLANS TO PROCURE SHORT-RANGE AA MISSILE (BLOWPIPE/ REDEYE) UNTIL 1977.

(C) WAR RESERVES. SIGNIFICANT SHORTAGES EXIST IN SS-11/ENTAC/TOW (ONLY FOUR DAYS EXPECTED ON HAND IN 1975). PLANS CALL FOR ONLY 40 PERCENT COVERAGE OF TOW DUE TO BUDGETARY LIMITATIONS AND STORAGE PROBLEMS. OTHER SLIGHT AMMUNITION SHORTAGES EXIST. ESTIMATED COST TO BRING STOCKS TO 30-DAY COMBAT LEVEL IS ALMOST 300M KRONER.

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TRSE-00 SAJ-01 AEC-11 OMB-01 DRC-01 /131 W

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(2) PERSONNEL. ACTUAL STRENGTH WAS 16,700 (4500 REGULARS) AT END-1973. ADDITION OF 1000 CONSCRIPTS WILL GRING STRENGTH UP TO 17,700 FOR 1974; STRENGTH HOLDS FOR THE PLANNING PERIOD. OVER 90 PERCENT ARE IN NATO ASSIGNED/EARMARKED UNITS. ACTUAL STRENGTH REMAINS AT 13 PERCENT OF WAS, PLACING MAJOR RELIANCE ON THE MOBILIZATION SYSTEM. ALL RESERVISTS ARE TO BE RECALLED DURING THE FIRST 15 DAYS OF MOBILIZATION. ALTHOUGH ONLY ABOUT 10 PERCENT OF RESERVISTS ARE SCHEDULED FOR TRAINING EACH YEAR, THE TRAINING PERIOD FOR ALL IS 16 DAYS OR MORE.

B. NAVY. DPQ(74) SHOWS FULFILLMENT OF NAVAL COMMITMENT FOR 1974. 1975 COMMITMENT IS ALMOST IDENTICAL, INCLUDING 5 DESTROYER ESCORTS (4CAT A1 ONE C5), 2 A1 COASTAL ESCORTS, 15 COASTAL SUBMARINES (8A1, 4B2, 3C4), AND 65 SMALLER SHIPS, ALL EARMRKED FOR NATO. FOURTEEN HAUK-CLASS FAST PATROL BOATS, EQUIPPED WITH PENGUIN SSM, WILL REPLACE TWENTY AGING TJELD CLASS TORPEDO BOATS STARTING IN 1976. THOROUGH STUDY WILL BE COMPLETED PRIOR TO REPLACEMENT OF THE SIX REMAINING TJELD-CLASS. REPLACEMENT OF THE 15 KOBHEN-CLASS SUBMARINES WILL START IN 1980.

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(1) EQUIPMENT AND LOGISTICS. DPQ(74) CONFIRMS PREVIOUS PLANS TO COMPLETE OUTFITTING OF FOUR REMAINING OSLO-CLASS FRIGATES

WITH SEA SPARROW AND PENGUIN MISSILES, PLUSE-DOPPLER RADAR AND A NEW TARGET DESIGNATION SYSTEM (NATO FORCE GOAL 1M02) AT THE RATE OF ONE SHIP PER YEAR, COMPLETING THE PROJECT BY MID-1977. REGARDING ACTIVE DATA EXCHANGE SYSTEM FOR THESE ESCORTS, DPQ(74) STATES THAT THE PROJECT IS UNDER EVALUATION, WITH DECISION TO COME BY END-1975. IN ADDITION TO INTRODUCING HAU-K-CLASS FPB, NORWAY PLANS TO EQUIP 26 ADDITIONAL FPB WITH PENGUIN CLASS SSM, PARTIALLY FULFILLING FORCE GOAL 1M03. THERE ARE NO PLANS TO INCREASE THE NUMBER OF CAT A1 MINESWEEPERS FROM SIX TO EIGHT (FORCE GOAL 1M04), OR TO INCREASE THE NUMBER OF CAT A-1 SUBMARINES FROM EIGHT TO NINE (FORCE GOAL 2M01). DPQ(74) MAKES NO DIRECT COMMENT ON PLANS TO BRING MARITIME UNITS UP TO MNC'S ELECTRONIC WARFARE OPERATIONAL REQUIREMENTS (FORCE GOALS 1M01 AND 2M04) BUT STATES THAT GENERAL MODIFICATION AND IMPROVEMENTS ARE BEING CARRIED OUT. SPECIAL DISTRIBUTION TABLES TEND TO CONFIRM THIS, ALTHOUGH LACKING IN DETAIL. OTHER THAN ABOVE, DPQ(74) DOES NOT COMMENT DIRECTLY ON FULFILLMENT OF NATO FORCE GOALS. RESPONSE DOES, HOWEVER, STATE FOLLOWING NATIONAL MODERNIZATION PLANS:

(A) OUTFITTING OF 15 DOBBEN-CLASS SUBMARINES WITH LONG-RANGE WIRE-GUIDED TORPEDOES, NEW FIRE CONTROL SYSTEMS AND NEW PERISCOPES, AS WELL AS NEW VLF RECEIVERS AND IMPROVED CLOSE-RANGE SONAR BY END-1976.

(B) REPLACEMENT OF TENDER VALKYRIEN BY 1978 WITH A NEW SUPPORT SHIP FOR SUBMARINES AND FPB'S.

(C) IMPROVEMENTS TO FIRE CONTROL AND WEAPONS FOR THE COAST ARTILLERY.

(D) PROXIMITY FUZES FOR 2800 MINES.

AMMUNITION TABLES CONTINUE TO SHOW ALL REPORTED OPERATIONAL STOCKS AT OR ABOVE 30 DAYS.

(2) PERSONNEL. ACTIVE DUTY STRENGTH WAS 8300 AT END-1973 AND WILL BE 8200 AT END-1974. OVER THE FORCE PLANNING PERIOD STRENGTH WILL BE ABOUT 8350, INCLUDING 38 PERCENT REGULARS.  
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28 PERCENT OF ACTIVE-DUTY PERSONNEL ARE ABOARD SHIPS. ACTIVE DUTY STRENGTH COMPRISES 34 PERCENT OF WAS. NUMBERS OF RESERVE NAVAL PERSONNEL TO UNDERGO REFRESHER TRAINING OVER THE PERIOD WILL BE MORE THAN DOUBLE THAT SHOWN IN DPQ(73) DUE TO A 35 PERCENT INCREASE IN FUNDING FOR THAT PURPOSE AND A SLIGHT SHORTENING OF THE TRAINING PERIOD. ALSO, THERE IS IMPROVEMENT IN ASSIGNMENT OF REGULARS AS A PERCENT OF AUTHORIZED WAR COMPLEMENT. AN INTENSIVE RECRUITMENT PROGRAM FOR JUNIOR LINE OFFICERS HAS AMELIORATED THE PROBLEM OF LACK OF LINE OFFICERS SOMEWHAT; ENLISTED RECRUITING PROBLEMS STILL EXIST.

C. AIR FORCE. AIR FORCE ESSENTIALLY MEETING COMMITMENT FOR 1974. 1975 COMMITMENT INCLUDES 1 A1 F-104G AWX SQUADRON AND 4 A1 HIGH-ALTITUDE SAM UNITS (ASSIGNED) AND ONE CF-104 FBA SQUADRON, TWO F-5FBA/IDF SQUADRONS, ONE RF-5 TRX/FBA SQUADRON, ONE F-5 FBA/TAC TRAINING SQUADRON, ONE UH-1B SUPPORT SQUADRON, ONE P3B MPA SQUADRON AND 4 AA ARTILLERY BATTERIES (ALL EARMARKED IN CATEGORY A-1). 29 ADDITIONAL AA BATTERIES ARE EARMARKED IN CAT C1. UNDER NATIONAL COMMAND, NORWAY REPORTS 41 AIRCRAFT FOR ECM AND SAPHIR TRAINING, ADDITIONAL TRANSPORT AND SAR. UNIT EQUIPMENT(UE) OF F-104G AWX SQUADRON IS 16; UE FOR FBA SQUADRONS IS 18, 12 FOR RECCE, 6 FOR TRANSPORT, 11 FOR HELICOPTERS AND 5 FOR MPA. UE REMAINS CONSTANT OVER THE FORCE PLANNING PERIOD. DPQ(74) SHOWS SLIPPAGE IN INTRODUCTION OF SAM LOW BATTERIES (NATO FORCE GOAL 1A01) TO 1977 (ONE UNIT), WITH SEVEN ADDITIONAL UNITS IN 1978-79. SYSTEM SELECTION WILL COME THIS YEAR. NO PLANS EXIST TO PROVIDE AN ADDITIONAL AWX SQUADRON FOR AIR DEFENSE OF SOUTH NORWAY (1A06).

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TRSE-00 SAJ-01 AEC-11 OMB-01 DRC-01 /131 W

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R 220150Z SEP 74

FM USMISSION NATO

TO SECSTATE WASHDC 7711

SECDEF WASHDC

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(1) READINESS. FLIGHT HOURS FOR 1974 WILL BE SUB-STATNALLY BELWO DPQ(73) PROJECTIONS FOR SOME AIRCRAFT TYPES (ESPECIALLY F-104), POSSIBLY DUE TO FUEL EXPENSE. DPQ(74) REPLY PROJECTS 1975 FLIGHT HOURS AT NORMAL LEVELS. COMPARISON OF DPQ(73) AND (74) RESPONSES ALSO REVEALS THAT AIRCRAFT READINESS FOR 1973 WAS OVER ESTIMATED BY 10 TO 15 PERCENT. SIMILAR OPTIMISM PREVAILS IN DPQ(74) REPLY, FOR 1974 AND THROUGHOUT THE FORCE PLANNING PERIOD. NORWAY PLANS NO SIGNIFICANT CHANGE FROM DPQ(73) IN AIR FORCE DEPLOYMENTS. OPERATIONAL READINESS REQUIREMENTS SPECIFY THAT SQUADRONS WILL BE CAPABLE OF GENERATING COMBAT AIRCRAFT AND CREWS AT THE RATE OF 50 PERCENT WITHIN SIX HOURS AND

70 PERCENT WITHIN 12 HOURS.

(2) EQUIPMENT AND LOGISTICS. TWO ADDITIONAL F-104G WILL BE OPERATIONAL IN 1974. NORWAY EXPECTS 10 BASIC TRAINING AIRCRAFT TO BE DELIVERED IN 1976-1978. OTHERWISE, NO SIGNIFICANT AIRCRAFT ACQUISITION PLANS APPEAR IN DPQ(74), WHICH EXPECTS A DECISION ON F-5 REPLACEMENT IN 1976, AND REPLACEMENT STARTING IN 1979-80. ALL FIGHTERS WILL HAVE PASSIVE AND ACTIVE ECM EQUIPMENT BY 1976 (PARTIALLY IMPLEMENTING GOAL 1A02), AND CF-104 WILL RECEIVE IR LINE-SCAN IN THE SAME PERIOD (1A10). DPQ(74) STATES THAT SHELTER  
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CONSTRUCTION HAS PROGRESSED ACCORDING TO PLANS, (COMPLETION IN 1975), BUT DOES NOT CONTAIN PLANS TO SHELTER ADDITIONAL 30 PERCENT (1A07). OTHER THAN THE ABOVE, DPQ(74) DOES NOT ADDRESS NATO FORCE GOALS, EVEN INDIRECTLY. NORWAY INTENDS TO MODERNIZE FIVE NATIONAL RADAR STATIONS IN 1975/77, GIVING INCREASED ECM CAPABILITY, AND TO INSTALL ALL-WEATHER RECCE AND NEW NAVIGATION/ ASW SYSTEMS IN P3B'S BY 1978. MOST SERIOUS AIR FORCE AMMUNITION SHORTAGE IS IN SIDEWINDER; SDT'S SHOW 19 DAYS ON HAND IN 1974, GRADUALLY DECLINING TO 10 DAYS BY 1979. OTHER STOCKS SHOW MODERATE IMPROVEMENT.

(3). PERSONNEL. ACTIVE DUTY STRENGTH WILL INCREASE FROM 8800 IN 1974 TO 9100 FOR 1975-79. ALMOST HALF OF ACTIVE-DUTY PERSONNEL ARE REGULARS. WAS HAS ALSO INCREASED BY ABOUT 500. ACTIVES COMPRISE 32 PERCENT OF WAS. 1974 RESERVE STRENGTH FELL SLIGHTLY BELOW DPQ(73) COMMITMENT (18,750 INSTEAD OF 19,300), BUT 1975 COMMITMENT CALLS FOR 19350 RESERVISTS, ALL CAPABLE OF RECALL WITHIN 15 DAYS OF MOBILIZATION. CALL-UPS FOR REFRESHER TRAINING REMAIN CONSTANT AT ABOUT 2400 PER YEAR. DPQ(74) POINTS OUT PROBLEMS IN NUMBERS OF QUALIFIED PILOT TRAINING APPLICANTS, NUMBERS OF APPLICANTS FOR TECHNICAL SCHOOLS, AND A GENERAL SHORTAGE OF NCO'S.

2. DEFENSE EXPENDITURES. NORWAY HAS NOT YET SUBMITTED FINANCIAL AND ECONOMIC SECTIONS OF REPLY TO DPQ(74). MEMORANDUM INDICATES PARLIAMENT HAS DEBATED AND SUPPORTS ASSUMPTIONS AND GOALS FOR 1974-78 DEFENSE PROGRAM, BUT THE QUESTION OF YEARLY GROWTH RATE WAS LEFT OPEN FOR DECISION ON THE BASIS OF YEARLY BUDGET PROCEDURES. THE TOTAL GOVERNMENT PROGRAM CALLS FOR A VOLUME BUDGETARY INCREASE OF ONE PERCENT IN 1974 AND TWO AND ONE-QUARTER PERCENT IN SUBSEQUENT YEARS. DEFENSE APPROPRIATIONS FOR 1974, HOWEVER, DID NOT MEET THE REQUIREMENTS OF EVEN THIS PLAN. ADDITIONALLY, MEMORANDUM ESTIMATES A REAL GNP GROWTH OF FIVE PERCENT FOR 1974; INFLATION IS PROJECTED AT TEN PERCENT. LATEST NATO DOCUMENT ON BASIS STATISTICAL DATA (ISM(74)7) SHOWS 1974 DEFENSE EXPENDITURES AT 3.47 PERCENT GNP (FACTOR COST), DECREASING FROM 3.76 PERCENT IN 1973.

3. PROPOSED USNATO POSITION FOR MULTILATERAL EXAMINATION. MISSION INTENDS TO ENCOURAGE NORWAY TO INCREASE DEFENSE SPENDING IN REAL TERMS BY A MINIMUM OF THREE PERCENT PER YEAR, PARTICULARLY IN VIEW

OF PROJECTED FAVORABLE REAL GNP GROWTH RATE. RESPONSE TO DPQ(74)

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CONTAINS NUMEROUS EXAMPLES OF STRETCHOUT OF EXPENSIVE MODERNIZATION PROGRAMS (SHORT-RANGE AA MISSILES, SAM-LO, WAR RESERVE STOCKS) TO SAVE MONEY NOW, WHILE PROMISING TO SPEND IT LATER. MISSION WILL TAKE HARD LINE IN ENCOURAGING BASIC ISSUES FORCE IMPROVEMENTS, SINCE NORWAY, WITH REAL GNP GROWTH RATE ABOVE OECD AVERAGE, CAN WELL AFFORD THEM. IN PARTICULAR, MISSION PLANS TO EMPHASIZE SAM-LOW SPEED-UP, SHORT-RANGE AA MISSILE SPEED-UP, INCREASES TO TOW STOCKS AND ACTIVE DATA EXCHANGE SYSTEMS FOR FRIGATES. CMAULIFFE

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 11 JUN 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 22 SEP 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** garlanwa  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974ATO05140  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** 11652 GDS  
**Errors:** n/a  
**Film Number:** n/a  
**From:** NATO  
**Handling Restrictions:** n/a  
**Image Path:**  
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**Legacy Key:** link1974/newtext/t19740988/abbryxhp.tel  
**Line Count:** 340  
**Locator:** TEXT ON-LINE  
**Office:** n/a  
**Original Classification:** SECRET  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 7  
**Previous Channel Indicators:**  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** n/a  
**Reference:** A. STATE 051893 B. USNATO 4362 C. DPC/D(74)5, NORWAY  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** garlanwa  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 11 APR 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <11 APR 2002 by elyme>; APPROVED <08-Oct-2002 by garlanwa>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** NORWEGIAN FORCES FOR NATO  
**TAGS:** MPOL, NATO, NO  
**To:** STATE  
SECDEF INFO USCINCEUR  
USNMR SHAPE  
USLOSACLANT  
OSLO  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005



